# House Bill 1590

(31r3262)

# **ENROLLED BILL**

Introduced by Delegates Alexander and Taylor CHAPTER\_\_\_\_\_

- 1 AN ACT concerning
- 2 Maryland Tourism Development Board and Advisory Committee on Tourism
- 3 FOR the purpose of creating the Maryland Tourism Development Board in the
- 4 Department of Economic and Employment Development; declaring the intent of
- 5 the General Assembly; providing for the appointment, terms, eligibility for
- 6 reappointment, and removal of the members of the Board; providing that the
- 7 operating staff and functions of the Board shall be provided by the Department of
- 8 Economic and Employment Development; providing that the Director of the Office
- 9 of Tourism Development shall serve as Executive Director of the Board with no
- 10 additional compensation; providing for the powers, duties, and functions of the
- 11 Board, particularly with respect to the drafting and implementation of a strategic
- 12 plan for the promotion and development of tourism in the State; creating a
- 13 Maryland Tourism Development Board Fund that consists of certain moneys;
- 14 providing for the purpose of the Fund; creating the Advisory Committee on
- 15 Tourism; providing for the membership, appointment, and duties of the Advisory
- 16 Committee; requiring the Maryland Tourism Development Board, the Secretary
- 17 of the Department of Economic and Community Development, the Governor, and
- 18 the General Assembly to cooperate in identifying and pursuing funding mechanisms
- 19 to ensure the maintenance of adequate and effective tourism development programs

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

Italics indicate opposite chamber/conference committee amendments.

- 1 in the State; requiring, by a certain date, the Secretary and the Board to submit a
- 2 certain plan to the Legislative Policy Committee that will make certain
- 3 recommendations to bolster the State's commitment to enhancing its promotion of
- 4 the tourism industry; and relating generally to the Maryland Tourism Development
- 5 Board, the Advisory Committee on Tourism, and the promotion of the tourism
- 6 industry in the State of Maryland.
- 7 BY adding to
- 8 Article 83A Economic and Community Development
- 9 Section 4-1A-01 through 4-1A-09, inclusive, to be under the new subtitle "Subtitle
- 10 1A. Maryland Tourism Development Board and Advisory Committee on
- 11 Tourism"
- 12 Annotated Code of Maryland
- 13 (1991 Replacement Volume and 1992 Supplement)
- 14 Preamble
- 15 WHEREAS, Tourism in the State stimulates economic development and capital
- 16 investment, thereby resulting in the creation of employment, the growth of income,
- 17 and the generation of tax revenues; and

- 18 WHEREAS, The tourism industry consists of a wide variety of goods, services, and
- 19 facilities that are purchased, leased, rented, used, or consumed by travelers and tourists
- 20 in the State in connection with air, intercity bus, intercity rail, and water transportation;
- 21 taxicab services; rental automobiles, trucks, trailers, and other vehicles; automotive
- 22 repair services; hotels, motels, inns, and other public lodging accommodations;
- 23 conference and meeting facilities; campgrounds and recreational vehicle parks; rental
- 24 vacation properties; food service, groceries, and beverages; amusements and
- 25 attractions; sports and outdoor recreational facilities; and retail shopping facilities; and
- 26 WHEREAS, Most of the businesses that are part of the State's tourist industry are
- 27 small enterprises that have consistently demonstrated their ability to produce new jobs in
- 28 large numbers; and
- 29 WHEREAS, Almost every sector of the State's economy benefits directly or
- 30 indirectly from the tourism industry; and
- 31 WHEREAS, Tourism and the economic activities it generates results in a significant
- 32 source of income, sales, and admissions and amusement tax revenues for the State and its
- 33 local governments; and
- 34 WHEREAS, The State and its citizens benefit from tourism because the tax
- 35 revenues it raises are used as a source of funding for the development of public parks and
- 36 recreational facilities, cultural programs, historic preservation projects, and new
- 37 attractions and amusements, all of which serve to enhance the quality of life of the State's
- 38 citizens and attract new businesses to locate in the State; and
- 39 WHEREAS, The State must be aggressive in its efforts to attract visitors and
- 40 travelers and enhance its tourism industry through a commitment to and investment in
- 41 appropriate, effective, and well developed and coordinated advertising and marketing
- 42 strategies for that industry; and
- 43 WHEREAS, Such a commitment to and investment in a strong strategic approach
- 44 to marketing the State's tourism industry requires a long-term, consistent, and

- 1 adequately-funded effort to promote tourism in the State of Maryland; now, therefore be 2 it
- 3 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 4 MARYLAND, That the Laws of Maryland read as follows:
- 5 Article 83A Economic and Employment Development
- 6 SUBTITLE 1A.MARYLAND TOURISM DEVELOPMENT BOARD AND ADVISORY
- 7 COMMITTEE ON TOURISM
- 8 4-1A-01.
- 9 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
- 10 INDICATED:
- 11 (B) "ADVISORY COMMITTEE" MEANS THE ADVISORY COMMITTEE ON
- 12 TOURISM.
- 13 (C) "BOARD" MEANS THE MARYLAND TOURISM DEVELOPMENT BOARD.
- 14 4-1A-02.
- 15 THE GENERAL ASSEMBLY DECLARES IT TO BE THE POLICY OF THE STATE TO
- 16 GUIDE, STIMULATE, AND PROMOTE THE COORDINATED, EFFICIENT, AND
- 17 BENEFICIAL DEVELOPMENT OF TRAVEL AND TOURISM IN THE STATE SO THAT THE
- 18 STATE CAN DERIVE, TO THE FULLEST EXTENT POSSIBLE, THE ECONOMIC, SOCIAL,
- 19 AND CULTURAL BENEFITS THAT TRAVEL AND TOURISM IN MARYLAND GENERATES.

- 20 4-1A-03.
- 21 (A) THERE IS A MARYLAND TOURISM DEVELOPMENT BOARD IN THE
- 22 DEPARTMENT.
- 23 (B)(1) THE BOARD CONSISTS OF 15 MEMBERS APPOINTED AS FOLLOWS:
- 24 (I) 11 MEMBERS SHALL BE APPOINTED BY THE GOVERNOR IN
- 25 CONSULTATION WITH THE SECRETARY AND WITH THE ADVICE AND CONSENT
- 26 OF THE SENATE:
- 27 (II) 2 MEMBERS SHALL BE APOINTED BY THE PRESIDENT OF THE
- 28 SENATE OF MARYLAND; AND
- 29 (III) 2 MEMBERS SHALL BE APPOINTED BY THE SPEAKER OF THE
- 30 HOUSE OF DELEGATES.
- 31 (2) 2 MEMBERS OF THE BOARD AT ALL TIMES SHALL BE MEMBERS OF
- 32 THE GENERAL ASSEMBLY OF MARYLAND, 1 A MEMBER OF THE SENATE OF
- 33 MARYLAND APPOINTED BY THE PRESIDENT AND THE OTHER A MEMBER OF THE
- 34 HOUSE OF DELEGATES APPOINTED BY THE SPEAKER.
- 35 (3) A MEMBER OF THE BOARD WHO IS A MEMBER OF THE GENERAL
- 36 ASSEMBLY MAY NOT VOTE ON MATTERS BEFORE THE BOARD RELATING TO THE
- 37 EXERCISE OF THE SOVEREIGN POWERS OF THE STATE.
- 38 (4) IN MAKING THE APPOINTMENTS. THE GOVERNOR SHALL:

- 1 (I) ENSURE THT EACH GEOGRAPHIC REGION OF THE STATE IS
- 2 REPRESENTED; AND
- 3 (II) GIVE DUE CONSIDERATION TO THE RECOMMENDATIONS
- 4 MADE BY REPRESENTATIVES OF THE TOURISM INDUSTRY AND SHALL PROVIDE
- 5 BALANCED REPRESENTATION OF THE FOLLOWING SECTORS OF THE TOURISM
- 6 INDUSTRY: LODGING; FOOD SERVICE, TRANSPORTATION, AND AMUSEMENTS
- 7 AND ATTRACTIONS <u>SECTORS OF THE TOURISM INDUSTRY.</u>
- 8 (C)(1) THE TERM OF A MEMBER IS 3 YEARS AND BEGINS ON JULY 1.
- 9 (2) THE TERMS OF THE MEMBERS ARE STAGGERED AS REQUIRED BY
- 10 THE TERMS PROVIDED FOR THE MEMBERS OF THE BOARD ON JULY 1, 1993.
- 11 (3) ANY MEMBER IS ELIGIBLE FOR REAPPOINTMENT, BUT AFTER
- 12 SERVING FOR 2 CONSECUTIVE 3-YEAR TERMS, A MEMBER MAY NOT BE
- 13 REAPPOINTED UNTIL THE EXPIRATION OF AT LEAST ONE YEAR AFTER THE
- 14 TERMINATION OF THE MEMBER'S PREVIOUS TENURE. VACANCIES SHALL BE FILLED
- 15 IMMEDIATELY FOR THE REMAINDER OF THE UNEXPIRED PORTION OF THE TERM. A
- 16 MEMBER SHALL HOLD OFFICE UNTIL A SUCCESSOR HAS BEEN APPOINTED.
- 17 (4) A MEMBER OF THE GENERAL ASSEMBLY WHO IS APPOINTED TO THE
- 18 BOARD BY THE PRESIDENT OR THE SPEAKER SERVES UNTIL A SUCCESSOR IS 19 APPOINTED.
- 20 (D) EACH MEMBER OF THE BOARD APPOINTED BY THE GOVERNOR SERVES
- 21 AT THE PLEASURE OF THE GOVERNOR. MEMBERS OF THE BOARD SHALL SERVE
- 22 WITHOUT COMPENSATION, BUT EACH MEMBER SHALL BE REIMBURSED FOR
- 23 NECESSARY TRAVEL AND OTHER EXPENSES INCURRED IN THE PERFORMANCE OF
- 24 OFFICIAL DUTIES IN ACCORDANCE WITH THE STANDARD STATE TRAVEL
- 25 REGULATIONS. THE BOARD SHALL SELECT ANNUALLY FROM ITS MEMBERSHIP A
- 26 CHAIRMAN. 4 VICE-CHAIRMEN. 1 EACH TO REPRESENT THE LODGING, FOOD
- 27 SERVICE, TRANSPORTATION, AND ATTRACTIONS SECTORS, AND A
- 28 SECRETARY-TREASURER.
- 29 4-1A-04.
- 30 THE BOARD SHALL MEET AT THE CALL OF THE CHAIRMAN. THE BOARD SHALL
- 31 MEET AT LEAST 4 TIMES A YEAR.
- 32 4-1A-05.

- 33 (A) THE OFFICE OF TOURISM DEVELOPMENT OF THE DEPARTMENT SHALL
- 34 PROVIDE A STAFF TO THE BOARD.
- 35 (B) THE BOARD SHALL USE THE FACILITIES, EQUIPMENT, AND SUPPLIES OF
- 36 THE OFFICE OF TOURISM TO CONDUCT ITS BUSINESS.
- 37 (C) THE DIRECTOR OF THE OFFICE OF TOURISM DEVELOPMENT OF THE
- 38 DEPARTMENT SHALL SERVE AS THE EXECUTIVE DIRECTOR OF THE BOARD AS
- 39 PART OF THE REGULAR DUTIES OF THE DIRECTOR OF THE OFFICE OF TOURISM
- 40 DEVELOPMENT AND WITH NO ADDITIONAL COMPENSATION.
- 41 4-1A-06.

- 1 SUBJECT TO THE APPROVAL OF THE SECRETARY, THE BOARD HAS THE
- 2 FOLLOWING POWERS AND DUTIES:
- 3 (1) TO ADOPT REASONABLE REGULATIONS TO EFFECTUATE THE
- 4 PROVISIONS OF THIS SUBTITLE;
- 5 (2) TO ENTER INTO CONTRACTS AND AGREEMENTS:
- 6 (3) TO ENGAGE SERVICES;
- 7 (4) TO REQUEST AND OBTAIN FROM ANY DEPARTMENT, DIVISION,
- 8 BOARD, BUREAU, COMMISSION OR OTHER AGENCY OR UNIT OF THE STATE,
- 9 ASSISTANCE AND DATA TO ENABLE IT TO CARRY OUT ITS POWERS AND DUTIES 10 UNDER THIS SUBTITLE;
- 11 (5) TO ACCEPT ANY FEDERAL FUNDS GRANTED BY AN ACT OF
- 12 CONGRESS OR BY EXECUTIVE ORDER FOR ANY OF THE PURPOSES OF THIS 13 SUBTITLE;
- 14 (6) TO ACCEPT ANY GIFTS, DONATIONS, OR BEQUEST FOR ANY OF THE
- 15 PURPOSES OF THIS SUBTITLE;
- 16 (7) SUBJECT TO THE PROVISIONS OF § -1A-08 OF THIS SUBTITLE, TO
- 17 GENERATE REVENUE THROUGH SALES OF GOODS AND SERVICES RELATING TO 18 TOURISM.
- 19 4-1A-07.
- 20 SUBJECT TO THE APPROVAL OF THE SECRETARY, THE BOARD SHALL:
- 21 (1) DRAFT AND IMPLEMENT A 5-YEAR STRATEGIC PLAN FOR THE
- 22 PROMOTION AND DEVELOPMENT OF TOURISM IN MARYLAND;
- 23 (2) DRAFT AND IMPLEMENT AN ANNUAL MARKETING PLAN
- 24 CONSISTENT WITH THE STRATEGIC PLAN;
- 25 (3) ESTABLISH AND ANNUAL OPERATING BUDGET CONSISTENT WITH
- 26 THE MARKETING PLAN;
- 27 (4) PROTECT, PRESERVE, PROMOTE, AND RESTORE THE NATURAL,
- 28 HISTORICAL, SCENIC, AND CULTURAL RESOURCES IN THE STATE;
- 29 (5) ENCOURAGE THE DEVELOPMENT OF NEW TOURISM RESOURCES,
- 30 PRODUCTS, BUSINESSES, AND ATTRACTIONS IN THE STATE;
- 31 (6) FACILITATE THE MOVEMENT AND ACTIVITIES OF TOURIST TO,
- 32 FROM, AND WITHIN THE STATE THROUGH SIGNS, INFORMATION AIDS, AND OTHER 33 SERVICES:
- 34 (7) IMPROVE THE SAFETY AND SECURITY OF TOURIST IN THE STATE;
- 35 (8) ENCOURAGE AND FACILITATE TRAINING AND EDUCATION OF
- 36 INDIVIDUALS FOR JOBS IN THE TOURISM INDUSTRY, AND PROVIDE A HEALTHY
- 37 ENVIRONMENT FOR THE DEVELOPMENT OF HUMAN RESOURCES IN TOURISM
- 38 BUSINESSES;

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1 (9) ENCOURAGE RESIDENTS TO PURSUE CAREERS IN THE TOURISM 2 INDUSTRY;

- 3 (10) PRODUCE A CLIMATE CONDUCIVE TO SMALL TOURISM BUSINESS
- 4 GROWTH AND VIABILITY:
- 5 (11) REVIEW EXISTING AND PROPOSED TAXES, FEES, LICENSES,
- 6 REGULATIONS, AND REGULATORY PROCEDURES AFFECTING TOURISM AND
- 7 TOURISM BUSINESSES IN THE STATE AND EVALUATE THEIR IMPACT ON THE
- 8 ABILITY OF THE TOURISM INDUSTRY TO CREATE EMPLOYMENT AND GENERATE 9 INCOME;
- 10 (12) SUPPORT THE CONDUCTING OF RESEARCH NECESSARY TO
- 11 EVALUATE, PLAN, AND EXECUTE EFFECTIVE TOURISM PROGRAMS;
- 12 (13) COOPERATE WITH OTHER PUBLIC AND PRIVATE AGENCIES AND
- 13 ORGANIZATIONS IN THE DEVELOPMENT AND PROMOTION OF THE STATE'S
- 14 TOURISM AND TRAVEL INDUSTRIES;
- 15 (14) ENCOURAGE, ASSIST, AND COORDINATE THE TOURISM ACTIVITIES
- 16 OF LOCAL AND REGIONAL PROMOTIONAL ORGANIZATIONS;
- 17 (15) PUBLISH AND SUBMIT TO THE SECRETARY AN ANNUAL REPORT
- 18 AND OTHER MATERIAL THAT THE BOARD CONSIDERS APPROPRIATE;
- 19 (16) SET POLICIES REGARDING THE EXPENDITURES OF APPROPRIATED
- 20 AND OTHER FUNDS FOR TOURISM ADVERTISING, WRITTEN AND GRAPHIC
- 21 MATERIALS, COOPERATIVE AND MATCHING PROMOTIONAL PROGRAMS, AND
- 22 OTHER TOURISM AND TRAVEL DEVELOPMENTAL AND PROMOTIONAL ACTIVITIES
- 23 FOR THE STATE;
- 24 (17) SPEND FUNDS OF THE MARYLAND TOURISM DEVELOPMENT
- 25 BOARD FUND FOR THE PLANNING, ADVERTISING, PROMOTION, ASSISTANCE, AND
- 26 DEVELOPMENT OF TOURISM AND TRAVEL INDUSTRIES IN THIS STATE.
- 27 4-1A-08.
- 28 (A) THERE IS A MARYLAND TOURISM DEVELOPMENT BOARD FUND.
- 29 (B) THE FUND IS ESTABLISHED TO PROVIDE A CONTINUING FUND FOR THE
- 30 BOARD TO FUND PROGRAMS RELATING TO THE PLANNING, ADVERTISING,
- 31 PROMOTION, ASSISTANCE, AND DEVELOPMENT OF THE TOURISM INDUSTRY IN THE 32 STATE.
- 33 (C) THE FUND IS A SPECIAL, CONTINUOUS, NONLAPSING FUND THAT IS NOT
- 34 SUBJECT TO § 7-302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.
- 35 (D) THE TREASURER SHALL INVEST AND REINVEST THE FUND IN THE SAME
- 36 MANNER AS OTHER STATE FUNDS AND CREDIT ANY INVESTMENT EARNINGS TO
- 37 THE GENERAL FUND.
- 38 (E) THE FUND CONSISTS OF ALL FUNDS ACCEPTED BY THE BOARD IN
- 39 ACCORDANCE WITH § 4-1A-06 OF THE SUBTITLE.
- 40 (F) EXPENDITURES FROM THE FUND MAY BE MADE ONLY BY THE BOARD IN
- 41 ACCORDANCE WITH AN APPROPRIATION APPROVED BY THE SECRETARY.

- 1 4-1A-09.
- 2 (A) THERE IS AN ADVISORY COMMITTEE ON TOURISM IN THE DEPARTMENT.
- 3 (B) THE ADVISORY COMMITTEE CONSISTS OF 40 MEMBERS APPOINTED BY
- 4 THE GOVERNOR IN CONSULTATION WITH THE SECRETARY AND THE BOARD.
- 5 (C) OF THE 40 ADVISORY COMMITTEE MEMBERS:
- 6 (1) 7 SHALL BE REPRESENTATIVES OF THE MARYLAND HOTEL AND 7 MOTEL ASSOCIATION;
- 8 (2) 7 SHALL BE REPRESENTATIVES OF THE RESTAURANT
- 9 ASSOCIATION OF MARYLAND;
- 10 (3) 7 SHALL BE REPRESENTATIVES OF THE MARYLAND TOURISM
- 11 COUNCIL;
- 12 (4) 2 SHALL BE REPRESENTATIVES OF THE MARINE TRADE

- 13 ASSOCIATION OF MARYLAND;
- 14 (5) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND BUS
- 15 ASSOCIATION:
- 16 (6) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND TAXI AND
- 17 LIMOUSINE ASSOCIATION;
- 18 (7) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND BED AND
- 19 BREAKFAST ASSOCIATION:
- 20 (8) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND MUSEUMS
- 21 ASSOCIATION;
- 22 (9) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND RETAIL
- 23 MERCHANTS ASSOCIATION:
- 24 (10) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND ASSOCIATION
- 25 OF CAMPGROUNDS;
- 26 (11) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND SERVICE
- 27 STATION ASSOCIATION;
- 28 (12) 1 SHALL BE A REPRESENTATIVE OF THE MARYLAND ASSOCIATION
- 29 OF DESTINATION MARKETING ORGANIZATIONS;
- 30 (13) 1 SHALL BE A REPRESENTATIVE OF THE AIRLINES;
- 31 (14) 1 SHALL BE A REPRESENTATIVE OF THE RAILROADS;
- 32 (15) 1 SHALL BE A REPRESENTATIVE OF THE AUTO RENTAL COMPANIES;
- 33 (16) 3 SHALL BE REPRESENTATIVES OF SUPPLIERS; AND
- 34 (17) 3 SHALL BE REPRESENTATIVES OF THE ATTRACTIONS SECTOR.
- 35 (D) THE TERMS OF THE MEMBERS SHALL BE 4 YEARS EACH.
- 36 (E) AT THE END OF A TERM, AN APPOINTED MEMBER CONTINUES TO SERVE
- 37 UNTIL A SUCCESSOR IS APPOINTED AN QUALIFIES.

- 1 (F) THE MEMBERS SERVE AT THE PLEASURE OF THE GOVERNOR.
- 2 (G) THE MEMBERS OF THE ADVISORY COMMITTEE SHALL SERVE WITHOUT 3 COMPENSATION.
- 4 (H) THE ADVISORY COMMITTEE SHALL:
- 5 (1) COLLECT AND PREPARE INFORMATION THAT RELATES TO THE
- 6 ECONOMIC, FISCAL, AND SOCIAL EFFECTS OF TOURISM IN THE STATE; AND
- 7 (2) ADVISE THE BOARD ON ACTIONS AND INCENTIVES THAT WILL
- 8 ASSIST THE BOARD IN CARRYING OUT ITS DUTIES.
- 9 (I) THE BOARD MAY REQUEST THE MEMBERS OF THE ADVISORY
- 10 COMMITTEE TO SERVE ON COMMITTEES APPOINTED BY THE BOARD TO ASSIST THE
- 11 BOARD IN ACHIEVING ITS OBJECTIVES IN THE DEVELOPMENT OF TOURISM
- 12 PROGRAMS IN THE STATE.
- 13 SECTION 2. AND BE IT FURTHER ENACTED, That the terms of the initial
- 14 members of the Maryland Tourism Development Board that are appointed by the
- 15 Governor shall expire as follows:
- 16 (1) 3 members in 1994; and
- 17 (2) 3 members in 1995.
- 18 SECTION 3. AND BE IT FURTHER ENACTED, That:
- 19 (1) It is the intent of the General Assembly that the operational functions of
- 20 the Maryland Tourism Development Board shall be provided and funded by the Office of
- 21 Tourism Development of the Department of Economic and Employment Development
- 22 and that no additional general fund revenues be appropriated or allocated for the
- 23 operations of the Board.
- 24 (2) The Maryland Tourism Development Board, the Secretary of Economic
- 25 and Employment Development, the Governor, and the General Assembly shall cooperate
- 26 in identifying and pursuing funding mechanisms to ensure the maintenance of adequate

- 27 and effective tourism development programs in the State.
- 28 (3) By November 1, 1993, the Secretary of Economic and Employment
- 29 Development and the Maryland Tourism Development Board shall submit to the
- 30 Legislative Policy Committee a workable, efficient, and effective plan that will identify
- 31 and recommend suitable mechanisms for the generating of general, special, and federal
- 32 funds to bolster the State's commitment to enhancing its promotion of the tourism and
- 33 travel industries and the marketing of the State to ensure that the State will continue to
- 34 derive the resultant economic development and other benefits from that commitment.
- 35 The plan also shall provide the ways and means in which the operating functions of the
- 36 Board can be self-supported from funds other than general funds. The plan may also
- 37 include recommendations as to how the development of tourism programs and the
- 38 functions of the Board could be managed by the private sector and supported by special 39 funds.
- 40 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 41 July 1, 1993.